

## Message Text

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ORIGIN ARA-03

INFO OCT-01 ISO-00 /004 R

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DRAFTED BY: ARA/PAN:JPBECKER:ZC

APPROVED BY: ARA/PAN:SMBELL

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R 150031Z JAN 76

FM SECSTATE WASHDC

INFO AMEMBASSY GUATEMALA 2467

C O N F I D E N T I A L STATE 009023

FOR ASSISTANT SECRETARY ROGERS

FOLLOWING REPEAT STATE 009023 ACTION PANAMA INFO USUN USCINCSO GOV  
PANCANAL 14 JAN

QUOTE

C O N F I D E N T I A L STATE 009023

E.O.11652: GDS

TAGS: PFOR, PN

SUBJECT: U.S.-PANAMA TREATY NEGOTIATIONS: SUPPORT BY  
PANAMA'S AMBASSADOR TO THE UN OF PLO SEATING

REF: BELL/JORDEN TEL/CON 1/13/76

FOR THE AMBASSADOR FROM BELL

1. TO CONFIRM TELCON WE HOPE YOU WILL BE ABLE TO CONVEY  
TO THE "INNER CIRCLE" -- WHEN IT RETURNS FROM HAVANA --  
OUR ASTONISHMENT AND DISMAY THAT AMBASSADOR BOYD SHOULD  
HAVE LINKED THE PANAMANIAN AND PLO "CAUSES" IN HIS STATE-  
MENT TO THE UNSC JANUARY 12 (SEPTTEL). FURTHERMORE, DURING  
INFORMAL CONSULTATIONS PRIOR TO SECURITY COUNCIL SESSION,  
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PANAMA TOOK PATENTLY FALSE POSITION THAT A DECISION HAD

ALREADY BEEN TAKEN TO INVITE PLO TO PARTICIPATE IN JANUARY  
CONSIDERATION OF MIDDLE EAST, AS ASSERTED BY USSR.

2. WE REALIZE BOYD IS AN UNGUIDED MISSILE, USUALLY  
UNINSTRUCTED. BUT WE CANNOT IGNORE THAT IN HIS POSITION  
HE SPEAKS FOR THE GOVERNMENT OF PANAMA. AS SUCH A SPOKES-  
MAN HE CAN CAUSE INJURY TO THE OVERALL COURSE OF U.S.-  
PANAMA RELATIONS AND TREATY NEGOTIATIONS BY SUCH SORTIES,  
AND HAS CAUSED IT WITH CONSIDERABLE REGULARITY, AT LEAST

IN THE LAST FOUR YEARS. HIS OCCASIONAL HELPFULNESS IN THE  
UN ON SOME ISSUES IMPORTANT TO US DOES NOT ALTER THAT .  
FACT. HE IS, ALL THINGS CONSIDERED, A MENACE.

3. AS WE DISCUSSED, YOUR APPROACH MIGHT BE BASED ON THE  
QUERY: "IS BOYD-- IN EFFECT -- DESCRIBING ACCURATELY  
THE SORT OF PARTNER WHICH PANAMA IS GOING TO BE UNDER A  
NEW TREATY RELATIONSHIP?" IF SO, SURELY PANAMA'S PROSPEC-  
TIVE PARTNER SHOULD HAVE SOME CAUSE FOR HESITATION.

4. WE DON'T WANT TO OVERPLAY THIS. NOR DO WE WANT ANY  
"EXPLANATIONS" FROM PANAMA. BUT WE DO WANT TO SEIZE THIS  
FINE OPPORTUNITY TO REITERATE THE POINT ABOUT THE "QUAL-  
ITY OF THE PARTNERSHIP", AND WE WANT TO ALLOW THE  
INFERENCE THAT WE ARE GETTING QUITE UNHAPPY ABOUT BOYD'S  
POSTURES, ESPECIALLY AS THEY SEEM IN CONTRAVENTION OF  
BOTH (A) THE PRESENT OVERALL STATE OF U.S.-PANAMA RELA-  
TIONS AND (B) THE PURPORTED NATURE OF THE "TORRIJOS  
REVOLUTION." KISSINGER UNQUOTE KISSINGER

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